



STATE OF WASHINGTON
DEPARTMENT OF ECOLOGY

PO Box 47600 • Olympia, WA 98504-7600 • 360-407-6000

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June 25, 2010

Mr. Eric Shjarback
City of Anacortes
PO Box 547
Anacortes WA 98821

RE: Water Quality Certification - Order #7746/Corps Public Notice #NWS-2009-00695 -
Maintenance dredging of up to 94,900 cubic yards of sediment from Skyline Marina in
the City of Anacortes, Skagit County, Washington

Dear Mr. Shjarback:

The above-referenced public notice for proposed work in waters of the state has been reviewed in accordance with all pertinent rules and regulations. On behalf of the State of Washington, we certify that the work proposed in the public notice complies with applicable provisions of Sections 301, 302, 303, 306 and 307 of the Clean Water Act, as amended, and other appropriate requirements of State law. This certification is subject to the conditions contained in the enclosed Order and may be appealed by following the procedures described in the Order.

If you have any questions concerning the content of this letter, please contact Helen Pressley at (360) 407-6076.

Sincerely,

A handwritten signature in black ink, appearing to read "Brenden McFarland".

Brenden McFarland, Section Manager
Shorelands & Environmental Assistance Program
Headquarters Office - Ecology
State of Washington

By certified mail 7009 1410 0002 4001 1293



Mr. Shjarback
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cc: Interested Parties
Jay Dirske, Grette Associates
Don Everett

ecc: Loree' Randall, Ecology
Helen Pressley, Ecology
Laura Inouye, Ecology
Grant Yang, NWRO Ecology
Bob Fritzen, NWRO Ecology
Hugh Shipman, NWRO Ecology
Doug Thompson, WDFW
Dave Vagt, DNR
Ecyrefedpermits@ecy.wa.gov

IN THE MATTER OF GRANTING A) ORDER #7746
WATER QUALITY) Corps Reference No. NWS-2009-00695
CERTIFICATION TO) Maintenance dredging of up to 94,900 cubic
City of Anacortes) yards of sediment from Skyline Marina in the
in accordance with 33 U.S.C. 1341) City of Anacortes, Skagit County, Washington
(FWPCA § 401), RCW 90.48.120, RCW)
90.48.260 and Chapter 173-201A WAC)

TO: Mr. Eric Shjarback
City of Anacortes
PO Box 547
Anacortes WA 98821

On March 15, 2010 the City of Anacortes submitted a Joint Aquatic Resources Permit Application (JARPA) to the Department of Ecology (Ecology) requesting a Section 401 Water Quality Certification. A joint public notice regarding the request was distributed by the Army Corps of Engineers (Corps) for the above-referenced project pursuant to the provisions of Chapter 173-225 WAC on February 19, 2010.

The City proposes to dredge up to 94,900 cubic yards (cy) of sediment from the marina; up to 10,000 cy of this material will be used to restore a section of marina shoreline and/or added to the Fidalgo Bay Habitat Site. The Fidalgo Bay Habitat Site was created in 2006 as mitigation for another project and encompasses a 6-acre sub tidal area of clean dredged material planted with eelgrass.

In addition, ongoing maintenance dredging is proposed within the channel mouth to prevent siltation, as needed. This maintenance dredging would be necessary approximately every 2 to 4 years for 10 years, not to exceed 4 dredging events. The applicant also proposes placing up to 5,000 cubic yards of clean dredge material from each maintenance dredging event, a total of 20,000 cy, (if approved) to restore the shoreline west of the marina channel. The remaining material would be disposed of at an approved open water disposal site.

The proposed dredging has been divided into 13 dredged material management units (DMMUs). Two of these DMMUs (1 and 2) are located within the main channel of the marina and the other 11 DMMUs are within the interior of the marina. Water depths in the dredge footprint range from approximately 0 feet mean lower low water (MLLW) to -12 MLLW, and average approximately -8 ft MLLW. Proposed dredging would achieve a water depth of -12 ft MLLW in the main channel of the marina (plus 1-foot overdredge) and between -8 and -12 ft MLLW in the remainder of the marina (plus 1-foot overdredge).

Dredging is proposed to occur by mechanical clamshell dredge. Dredging would be primarily conducted by barge-based equipment, but some dredging may occur by equipment located in the uplands. Future maintenance dredging and the subsequent placement of material on the shoreline would occur either with a clamshell dredge or a small hydraulic dredge.

A flat top or bottom dump barge will be used to deliver the material to the Fidalgo Bay Habitat site. If a flat top barge is used, fill placement will be completed mechanically using a barge mounted crane and clamshell bucket, or a front-end loader. If dredged material is taken to the Port Gardner nondispersive open water site, a bottom dump barge must be used. If material is taken to the Rosario Strait dispersive site, either a flat top or a bottom dump barge may be used.

The purpose of the project is to restore navigation and to beneficially reuse some of the dredged material in order to complete the Fidalgo Bay Habitat Site and/or restore shoreline along the marina channel.

AUTHORITIES:

In exercising authority under 33 U.S.C. § 1341, RCW 90.48.120, and RCW 90.48.260, Ecology has examined this application pursuant to the following:

1. Conformance with applicable water quality-based, technology-based, and toxic or pretreatment effluent limitations as provided under 33 U.S.C. §1311, 1312, 1313, 1316, and 1317 (FWPCA § 301, 303, 306 and 307);
2. Conformance with the Water Quality Standards for the Surface Waters of the State of Washington contained in Chapter 173-201A WAC and authorized by 33 U.S.C. §1313 and by Chapter 90.48 RCW, and with other applicable state laws; and
3. Conformance with the provision of using all known, available and reasonable methods to prevent and control pollution of state waters as required by RCW 90.48.010.

WATER QUALITY CERTIFICATION CONDITIONS:

Through issuance of this Order, Ecology certifies that it has reasonable assurance that the activity as proposed and conditioned will be conducted in a manner that will meet the applicable water quality standards and other appropriate requirements of state law. In view of the foregoing and in accordance with 33 U.S.C. § 1341, RCW 90.48.120, RCW 90.48.260, Chapter 173-200 WAC and Chapter 173-201A WAC, water quality certification is granted to the Applicant subject to the conditions within this Order.

Certification of this proposal does not authorize the Applicant to exceed applicable state water quality standards (Chapter 173-201A WAC), ground water standards (Chapter 173-200 WAC) or sediment quality standards (Chapter 173-204 WAC). Furthermore, nothing in this certification shall absolve the Applicant from liability for contamination and any subsequent cleanup of surface waters, ground waters or sediments occurring as a result of project construction or operations.

A. General Conditions:

1. For purposes of this Order, the term "Applicant" shall mean the City of Anacortes and its agents, assignees and contractors.
2. For purposes of this Order, all submittals required by its conditions shall be sent to Ecology's Headquarters Office, Attn: 401/CZM Federal Permit Coordinator, P.O. Box 47600 Olympia, WA 98504-7600. Any submittals shall reference Order #7746 and Corps Reference # NWS-2009-00695.
3. Work authorized by this Order is limited to the work described in the Joint Aquatic Resources Permit Application (JARPA) received by Ecology on March 14, 2010. The Applicant will be out of compliance with this Order and must submit an updated JARPA if the information contained in the JARPA is voided by subsequent changes to the project not authorized by this Order.
4. Within 30 days of receipt of an updated JARPA, Ecology will determine if the revised project requires a new water quality certification and public notice or if a modification to this Order is required.
5. This Order shall be rescinded if the U.S. Army Corps of Engineers does not issue an individual 404 and/or Section 10 permit for the project.
6. Copies of this Order shall be kept on the job site and readily available for reference by Ecology personnel, the construction superintendent, construction managers and lead workers, and state and local government inspectors.
7. The Applicant shall provide access to the project site upon request by Ecology personnel for site inspections, monitoring, necessary data collection, and/or to ensure that conditions of this Order are being met.
8. Nothing in this Order waives Ecology's authority to issue additional orders if Ecology determines that further actions are necessary to implement the water quality laws of the state. Furthermore, Ecology retains continuing jurisdiction to make modifications hereto through supplemental order, if additional impacts due to project construction or operation are identified or if additional conditions are necessary to further protect water quality.
9. The Applicant shall ensure that all appropriate project engineers and contractors at the project site have read and understand relevant conditions of this Order and all permits, approvals, and documents referenced in this Order. The Applicant shall provide Ecology a signed statement (see Attachment A for an example) from each project engineer and contractor that they have read and understand the conditions of this Order and the above-referenced permits, plans, documents and approvals. These statements shall be provided to Ecology before construction begins at the project.

10. This Order does not authorize direct, indirect, permanent, or temporary impacts to waters of the state or related aquatic resources, except as specifically provided for in conditions of this Order.
11. Failure of any person or entity to comply with this Order may result in the issuance of civil penalties or other actions, whether administrative or judicial, to enforce its terms.

B. Water Quality Conditions:

1. This Order does not authorize temporary exceedances of water quality standards beyond the limits established in WAC 173-201A-210(1)(e)(i)(D). Furthermore, nothing in this certification shall absolve the Applicant from liability for contamination and any subsequent cleanup or surface waters or sediments occurring as a result of project construction or operations.

C. Water Quality Monitoring

1. The Applicant is responsible for visual monitoring of the project during the hours from sunrise to sunset.
2. Monitoring shall take place along the point of compliance as specified in WAC 173-201A-210(1)(e)(i)(D), which allows a radial 150-foot temporary area of mixing for turbidity resulting from disturbance of in-place sediments in Flounder Bay or Fidalgo Bay.
3. Visible turbidity extending out beyond the point of compliance is considered an exceedance.
4. Turbidity monitoring reports shall be sent weekly to the 401/CZM Federal Permit Coordinator. The permit coordinator shall be contacted within 24 hours if an exceedance occurs.
5. A contingency plan for exceedances shall be prepared as a part of the dredging plan for this project.

D. Dredging and Disposal:

1. All dredging is to be done using a clamshell dredge or possibly a hydraulic dredge during later maintenance dredging. Use of any other type of dredge will require prior approval from Ecology.
2. Dredged material will be transported to either Fidalgo Bay Habitat Site, used to restore a section of the marina shoreline, or disposed of at an approved open-water disposal site.

Material disposed of at the Port Gardner nondispersive site may be transported only by bottom dump barge. Material disposed of at the Rosario Strait dispersive site may use either a flat top or bottom dump barge.

3. Dredged material from Dredge Material Management Unit (DMMU) #2 shall not be used at the Fidalgo Bay Habitat Site and must be disposed of at the open water disposal site.
4. All debris (larger than 2 feet in any dimension) shall be removed from the dredged sediment prior to disposal. Similar sized debris found floating in the dredging or disposal area shall also be removed.
5. Dredging operations shall be conducted in a manner that minimizes the disturbance or siltation of adjacent waters and prevents the accidental discharge of petroleum products, chemicals or other toxic or deleterious substances into waters of the State.
6. Dredged material shall not be stockpiled on a temporary or permanent basis below the ordinary high water line.
7. During dredging, the Applicant shall have a boat available on site at all times to retrieve debris from the water.
8. A pre-dredge meeting is required to be convened prior to the start of each dredging cycle. A **Dredging Plan** is required and shall be submitted to Ecology to the 401/CZM Federal Permit Coordinator at the address shown in Condition A2 for review and approval at least 2 weeks prior to the pre-dredge meeting.
9. Prior to each dredging cycle, the Applicant shall contact the PSDDA agencies to determine whether additional sediment testing is required. If additional testing is required, no dredging or disposal shall be conducted until the material has been tested and a suitability determination has been issued. This area ranks moderate in potential for contamination and the recency determination extends until April 2014. Contact the DMMO for a possible extension of up to 2 years.

E. Timing Requirements:

1. All in-water work shall be completed by the work window identified in the most current HPA issued for this project. Any project change that requires a new or revised HPA should also be sent to Ecology for review.
2. This Order shall remain in effect for a period of 10 years from date of issuance. Continuing this project beyond the 10 year term of this Order will require separate certifications every 10 years.

F. Notification Requirements:

1. The Applicant shall provide notice to Ecology's 401/CZM Federal Permit Coordinator at least 7 days prior to the start of dredging each dredging season and within 14 days after completion of dredging each season. Notification should be made using all the information required in Condition A2.

G. Emergency/Contingency Measures:

1. The Applicant shall develop a spill prevention and containment plan for this project, and shall have spill cleanup materials and an emergency call list available on site.
2. Any work that is out of compliance with the provisions of this Order, or conditions causing distressed or dying fish, or any discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, is prohibited. If these occur, the Applicant or operator shall immediately take the following actions:
 - a. Cease operations that are causing the compliance problem.
 - b. Assess the cause of the water quality problem and take appropriate measures to correct the problem and/or prevent further environmental damage.
 - c. In the event of finding distressed or dying fish, the applicant shall collect fish specimens and water samples in the affected area within the first hour of the event. These samples shall be held in refrigeration or on ice until the applicant is instructed by Ecology on what to do with them. Ecology may require analyses of these samples before allowing the work to resume.
 - d. In the event of a discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, containment and cleanup efforts shall begin immediately and be completed as soon as possible, taking precedence over normal work. Cleanup shall include proper disposal of any spilled material and used cleanup materials.
 - e. Immediately notify Ecology's 24-Hour Spill Response Team at-1-800-258-5990 **and** within 24 hours of spills or other events Ecology's 401/CZM Federal Permit Coordinator at (360) 407-6076.
 - f. Submit a detailed written report to Ecology within five (5) days that describes the nature of the event, corrective action taken and/or planned, steps to be taken to prevent a recurrence, results of any samples taken, and any other pertinent information.
3. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters, including wetlands.
4. If at any time during work the proponent finds buried chemical containers, such as drums, or any unusual conditions indicating disposal of chemicals, the proponent shall immediately notify Ecology using the above phone numbers.

H. Appeal Process:

You have a right to appeal this Order. To appeal this you must:

- File your appeal with the Pollution Control Hearings Board within 30 days of the “date of receipt” of this document. Filing means actual receipt by the Board during regular office hours.
- Serve your appeal on the Department of Ecology within 30 days of the “date of receipt” of this document. Service may be accomplished by any of the procedures identified in WAC 371-08-305(10). “Date of receipt” is defined at RCW 43.21B.001 (2).

Be sure to do the following:

- Include a copy of this document that you are appealing with your Notice of Appeal.
- Serve and file your appeal in paper form; electronic copies are not accepted.

1. To file your appeal with the Pollution Control Hearings Board

Mail appeal to:

The Pollution Control Hearings Board
PO Box 40903
Olympia, WA 98504-0903

OR

Deliver your appeal in person to:

The Pollution Control Hearings Board
4224 – 6th Ave SE Rowe Six, Bldg 2
Lacey, WA 98503

2. To serve your appeal on the Department of Ecology

Mail appeal to:

The Department of Ecology
Appeals Coordinator
P.O. Box 47608
Olympia, WA 98504-7608

OR

Deliver your appeal in person to:

The Department of Ecology
Appeals Coordinator
300 Desmond Dr SE
Lacey, WA 98503

3. And send a copy of your appeal to:

Department of Ecology
Shorelands and Environmental Assistance Program
Attn: Helen Pressley
P.O. Box 47600
Olympia WA 98504-7600

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For additional information visit the Environmental Hearings Office Website:
<http://www.eho.wa.gov/>

To find laws and agency rules visit the Washington State Legislature Website:
<http://www.leg.wa.gov/CodeReviser>

Your appeal alone will not stay the effectiveness of this Order. Stay requests must be submitted in accordance with RCW 43.21B.320. These procedures are consistent with Ch. 43.21B RCW.

DATED 6-25-2010 at Olympia, Washington.



Brenden McFarland, Section Manager
Shorelands & Environmental Assistance Program
Headquarters Office – Ecology
State of Washington

cc: Jay Dirske, Grette Associates
Interested Parties

ecc: Grant Yang, NWRO
David Pater, NWRO
Laura Inouye, HQ
Ecyrefedpermits@ecy.wa.gov

ATTACHMENT A

**City of Anacortes
Skyline Marina maintenance dredge
Water Quality Certification Order #7746**

**Statement of Understanding of
Water Quality Certification Conditions**

I have read and understand the conditions of Order #7746 Section 401 Water Quality Certification for the Skyline Marina maintenance dredge. I have also read and understand all permits, plans, documents, and approvals associated with the project referenced in this order.

Signature

Date

Title

