



STATE OF WASHINGTON  
DEPARTMENT OF ECOLOGY

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July 18, 2013

Port of Anacortes  
Attn: Teri Switalski  
100 Commercial Avenue  
Anacortes, WA 98221

RE: Amendment to 401 Water Quality Certification Order #9903 for U.S. Army Corps of Engineers Reference NWS-2013-00056, Port of Anacortes, Pier 2 berth dredge and dolphin relocation/upgrade in Skagit County, Washington

Dear Ms. Switalski:

Enclosed is an amendment to Water Quality Certification Order #9903, issued on June 18, 2013 for the above project.

The purpose of this amendment is to correct an error in the WAC citation.

If you have any questions, please contact Laura Inouye at (360) 407-6165. The enclosed Amendment may be appealed by following the procedures described in the Amendment.

Sincerely,

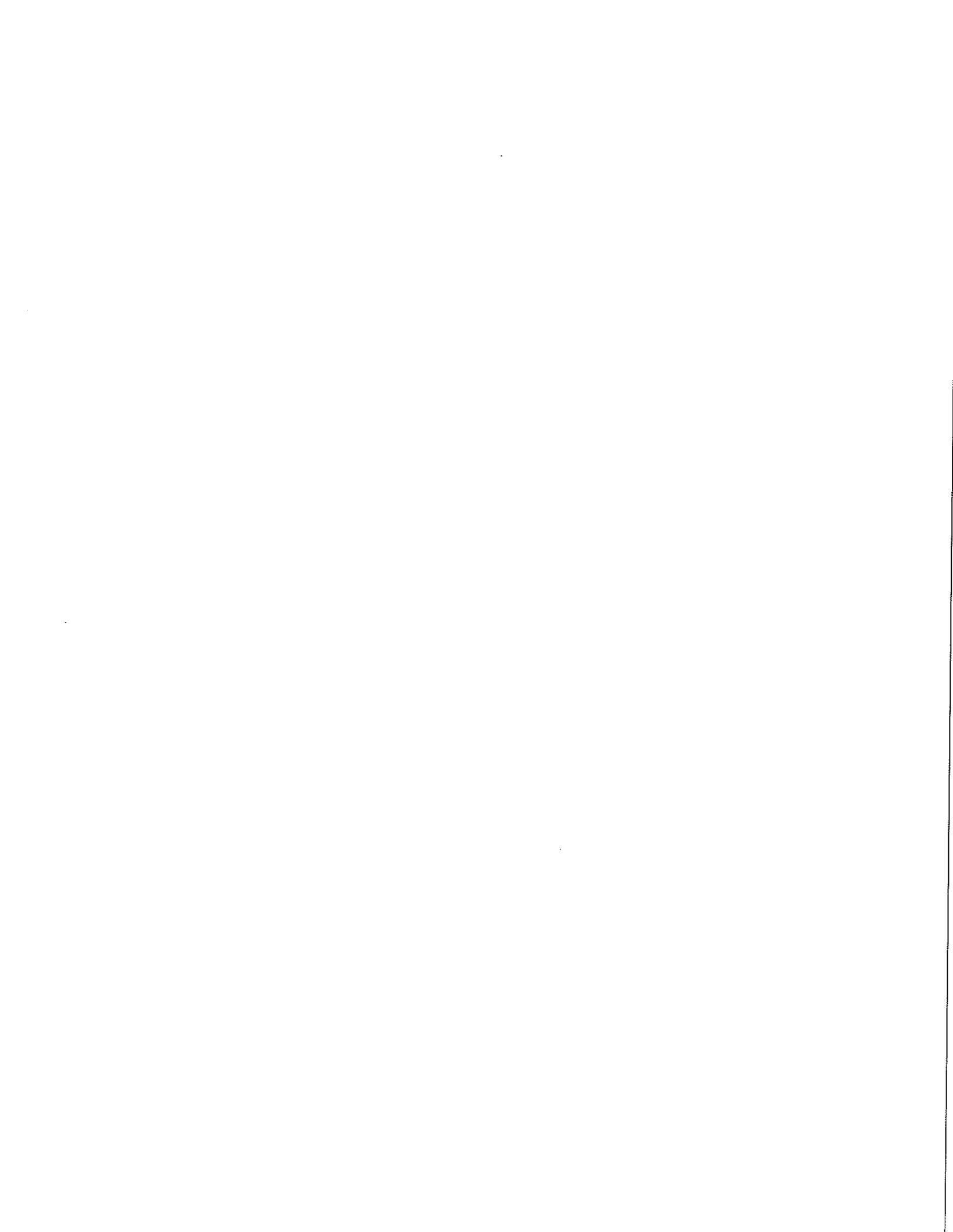
Brenden McFarland, Section Manager  
Shorelands and Environmental Assistance Program  
Headquarters Office – Ecology  
State of Washington

by Certified Mail 7010 2780 0000 2503 3594

cc: Erin Legge, U.S. Army Corps of Engineers  
Doug Thompson, WDFW

ecc: Loree' Randall, Ecology (HQ)  
Laura Inouye, Ecology (HQ)  
Pete Adolphson, Ecology (TCP-HQ)  
Bob Fritzen, Ecology (BFO)  
ecyrefedpermits@ecy.wa.gov





**IN THE MATTER OF GRANTING** ) **ORDER #9903, First Amendment**  
**A WATER QUALITY** ) **Corps Reference No. NWS-2013-00056**  
**CERTIFICATION TO** )  
Port of Anacortes )  
In accordance with 33U.S.C. 1341 )  
(FWPCA §401), RCW 90.48.120, RCW )  
90.48.260 and Chapter 173-201A WAC )

TO: Port of Anacortes  
Attn: Teri Switalski  
100 Commercial Avenue  
Anacortes, WA 98221

On June 18, 2013 the Washington Department of Ecology (Ecology) issued a 401 Water Quality Certification to the Port of Anacortes (Port) for the above-referenced project pursuant to the provisions of 33 U.S.C. 1341 (FWPCA § 401).

On July 16, 2013 the Washington State Department of Ecology (Ecology) identified an error in the Water Quality Certification.

Administrative Order No. 9903, dated June 18, 2013 is hereby amended as follows:

The amendment is as follows

I. The conditions number.B.1. that reads:

This order does not authorize temporary exceedances of water quality standards beyond the limits established in WAC 173-201A-200(1)(e)(i)(C).

Is replaced as follows:

This order does not authorize temporary exceedances of water quality standards beyond the limits established in WAC 173-201A-210(1)(e)(i)(C).

No other conditions or requirements of the above-mentioned order are affected by this amendment.

The Department of Ecology retains continuing jurisdiction to make modifications hereto through supplemental order, if it appears necessary to further protect the public interest.

Failure to comply with this amended Order may result in the issuance of civil penalties or other actions whether administrative or judicial, to enforce the terms of this amended Order.

**YOUR RIGHT TO APPEAL**

You have a right to appeal this Order to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of this Order. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

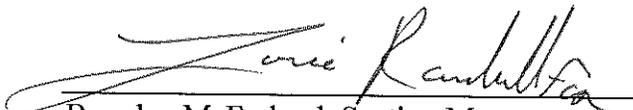
To appeal you must do all of the following within 30 days of the date of receipt of this Order:

- File your appeal and a copy of this Order with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.
- Serve a copy of your appeal and this Order on Ecology in paper form - by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

**ADDRESS AND LOCATION INFORMATION**

| Street Addresses   | Mailing Addresses   |
|--|---|
| <b>Department of Ecology</b><br>Attn: Appeals Processing Desk<br>300 Desmond Drive SE<br>Lacey, WA 98503 | <b>Department of Ecology</b><br>Attn: Appeals Processing Desk<br>PO Box 47608<br>Olympia, WA 98504-7608 |
| <b>Pollution Control Hearings Board</b><br>1111 Israel RD SW<br>STE 301<br>Tumwater, WA 98501            | <b>Pollution Control Hearings Board</b><br>PO Box 40903<br>Olympia, WA 98504-0903                       |

  
Brenden McFarland, Section Manager  
Shorelands and Environmental Assistance Program  
Headquarters Office – Ecology  
State of Washington

July 18, 2013  
Date

**IN THE MATTER OF GRANTING A ) ORDER 9903- June 18, 2013**  
**WATER QUALITY ) 1<sup>st</sup> Amendment- July 18, 2013**  
**CERTIFICATION TO ) Corps Reference No. NWS-2013-00056**  
Port of Anacortes ) Port of Anacortes, Pier 2 berth dredge and  
in accordance with 33 U.S.C. 1341 ) dolphin relocation/upgrade in Skagit county,  
(FWPCA § 401), RCW 90.48.120, RCW ) Washington  
90.48.260 and Chapter 173-201A WAC )

TO: Port of Anacortes  
Attn: Teri Switalski  
100 Commercial Avenue  
Anacortes, WA 98221

On February 25, 2013 the Port of Anacortes (Port) submitted a Joint Aquatic Resources Permit Application (JARPA) to the Department of Ecology (Ecology) requesting a Section 401 Water Quality Certification. A joint public notice regarding the request was distributed by the Army Corps of Engineers (Corps) for the above-referenced project pursuant to the provisions of Chapter 173-225 WAC on April 17, 2013.

The Port will be conducting a one-time maintenance dredging and deepening of no more than 8,700 cubic yards over an area 700 feet long by 40 feet wide. Dredging would be conducted to a depth of -44 feet Mean Low Lower Water (MLLW) with an extra -1 foot over dredge. This work includes changes to the elevations at the toe of the slope (-15 feet to -44 feet MLLW) and deepening of the area along the length of the berth from the original contours. Dredging would be completed using either a clamshell or hydraulic bucket dredge operated from a barge.

Maintaining the new slope elevations will be facilitated by installation of a 610 foot long sheet pile wall along the north and east pier faces to be driven by vibratory hammer. The wall would extend just above the mudline at -35 MLLW and 75 feet to the west in order to protect an existing City of Anacortes sewer outfall. In order to install the sheet pile wall along the north face of the pier, the existing fender system will be temporarily removed and pile locations may be adjusted to allow for the wall. The dredged slopes east and west of the wall will be approximately 1.75 foot to 1-foot vertical slopes or less.

In addition, an existing damaged dolphin at the west end of the berth may be upgraded and moved 28 feet to the west. The existing dolphin consists of three steel piles and a steel pile cap holding a mooring bollard and timber fender piles. The dolphin would be upgraded to a five pile configuration. Three 20-inch steel pile and 8 timber fender pile (up to 18 inches) would be re-used; two new 24-inch steel batter piles would be incorporated. All piling is proposed to be installed with a vibratory hammer although proofing with an impact hammer may be needed for the five steel piles. Relocation of the dolphin is dependent upon a funding agreement between

the Port of Anacortes and Dakota Creek Industries. If funding is not available the dolphin will be upgraded without relocating it.

Dredging deeper than the existing depth (the last permit issued authorized dredging to a depth of -35 MLLW) and modifications to slope are proposed in order to support existing bulk cargo vessel operations and to minimize potential ground of these vessels during low tides. The damaged dolphin is proposed to be moved in order to accommodate enhanced berthing at the Dakota Creek Industries site.

**AUTHORITIES:**

In exercising authority under 33 U.S.C. § 1341, RCW 90.48.120, and RCW 90.48.260, Ecology has examined this application pursuant to the following:

1. Conformance with applicable water quality-based, technology-based, and toxic or pretreatment effluent limitations as provided under 33 U.S.C. §1311, 1312, 1313, 1316, and 1317 (FWPCA § 301, 302, 303, 306 and 307);
2. Conformance with the state water quality standards contained in Chapter 173-201A WAC and authorized by 33 U.S.C. §1313 and by Chapter 90.48 RCW, and with other applicable state laws; and
3. Conformance with the provision of using all known, available and reasonable methods to prevent and control pollution of state waters as required by RCW 90.48.010.

**WATER QUALITY CERTIFICATION CONDITIONS:**

Through issuance of this Order, Ecology certifies that it has reasonable assurance that the activity as proposed and conditioned will be conducted in a manner that will meet the applicable water quality standards and other appropriate requirements of state law. In view of the foregoing and in accordance with 33 U.S.C. § 1341, RCW 90.48.120, RCW 90.48.260, Chapter 173-200 WAC and Chapter 173-201A WAC, water quality certification is granted to the Applicant subject to the conditions within this Order.

Certification of this proposal does not authorize the Applicant to exceed applicable state water quality standards (Chapter 173-201A WAC), ground water standards (Chapter 173-200 WAC) or sediment quality standards (Chapter 173-204 WAC). Furthermore, nothing in this certification shall absolve the Applicant from liability for contamination and any subsequent cleanup of surface waters, ground waters or sediments occurring as a result of project construction or operations.

**A. General Conditions:**

1. In this Order, the term "Applicant" shall mean the Port of Anacortes and its agents, assignees and contractors.

2. All submittals required by this Order shall be sent to Ecology's Headquarters Office, Attn: Federal Permit Coordinator, P.O. Box 47600 Olympia, WA 98504-7600 and/or lino461@ecy.wa.gov. Any submittals shall reference Order #9903 and Corps Reference # NWS-2013-00056.
3. All notifications listed below shall be made via phone to Laura Inouye at (360) 407-6165 or e-mail at lino461@ecy.wa.gov. These notifications shall be identified with Order #9903 and include the Applicant's name, the project contact, and the contact's phone number.
  - a. At least ten (10) days prior to conducting initial in-water work activities for each in-water work window.
  - b. Within at least seven (7) days after completion of the in-water work.
4. Work authorized by this Order is limited to the work described in the Joint Aquatic Resources Permit Application (JARPA) received by Ecology on February 25, 2013, unless otherwise authorized by Ecology.
5. The Applicant shall obtain Ecology review and approval before undertaking any changes to the proposed project that might significantly and adversely affect water quality, other than those project changes required by this Order.
6. Within 30 days of receipt of the updated information, Ecology will determine if the revised project requires a new public notice and Certification or if a modification to this Order is required.
7. This Order shall be rescinded if the U.S. Army Corps of Engineers does not issue an individual 404 and/or Section 10 permit for the project.
8. The Applicant shall send (per A.2.) a copy of the final Section 404 Corps permit to Ecology's Federal Project Manager within two weeks of receiving it from the Corps.
9. The Applicant shall keep copies of this Order on the job site and readily available for reference by Ecology personnel, the construction superintendent, construction managers and lead workers, and state and local government inspectors.
10. Upon Ecology personnel's request, the Applicant shall provide access to the project site, all staging areas, and mitigation sites for site inspections, monitoring, necessary data collection, and/or to ensure that conditions of this Order are being met.
11. Nothing in this Order waives Ecology's authority to issue additional orders if Ecology determines that further actions are necessary to implement the water quality laws of the state. Furthermore, Ecology retains continuing jurisdiction to make modifications hereto

through supplemental order, if additional impacts due to project construction or operation are identified or if additional conditions are necessary to further protect water quality.

12. In the event of changes or amendments to the state water quality, ground water quality, or sediment standards, or changes in or amendments to the state Water Pollution Control Act (RCW 90.48), or the federal Clean Water Act, Ecology will issue an administrative order to incorporate any such changes or amendments applicable to this project.
13. The Applicant shall ensure that all appropriate project engineers and contractors at the project site have read and understand relevant conditions of this Order and all permits, approvals, and documents referenced in this Order. The Applicant shall provide Ecology a signed statement (see Attachment A for an example) from each project engineer and contractor that they have read and understand the conditions of this Order and the above-referenced permits, plans, documents and approvals. These statements shall be provided to Ecology before construction begins at the project.
14. This Order does not authorize direct, indirect, permanent, or temporary impacts to waters of the state or related aquatic resources, except as specifically provided for in conditions of this Order.
15. Failure of any person or entity to comply with this Order may result in the issuance of civil penalties or other actions, whether administrative or judicial, to enforce its terms.
16. This Order will automatically transfer to a new owner or operator if:
  - a. A written agreement between the Applicant and new owner or operator with the specific transfer date of the Order's obligations, coverage, and liability is submitted to Ecology per condition A.2.;
  - b. A copy of this Order is provided to the new owner or operator; and
  - c. If Ecology does not notify the new Applicant that this Order must be modified to complete the transfer.

## **B. Water Quality Conditions**

1. This order does not authorize temporary exceedances of water quality standards beyond the limits established in WAC 173-201A-210-200(1)(e)(i)(C).
  - The area of mixing established for marine waters is a 150 foot radius around the in-water activity. Turbidity occurring outside that zone that is more than 5 nephelometric turbidity units (NTU) over background when the background is 50 NTU or less, or a 10% increase in turbidity when the background turbidity is more than 50 NTU is a violation of the turbidity water quality standard.

- Visible turbidity anywhere at 150 ft point of compliance from the activity and/or the disposal location shall be considered to be an exceedance of the standard.

### C. Water Quality Monitoring

1. The Applicant shall submit a water quality monitoring plan to Ecology per Condition A2 at least 14 days prior to dredging. This plan shall be approved by Ecology prior to any in-water work. The plan shall include at a minimum the following information:
  - a. Name and contact information of the person or firm responsible for monitoring;
  - b. Map of sample locations including background, an early warning point, and point of compliance at or near the surface, midway, and bottom depths. For this project the point of compliance is a 150 ft radius around the in water activity.
  - c. Parameter(s) to be monitored: turbidity
  - d. Sample method;
  - e. Frequency, and
  - f. Steps to be taken if monitoring results indicate an elevation at the early warning point, or if an exceedance has occurred. The amount of the exceedance and the reason for the exceedance shall also be reported.
2. Turbidity monitoring reports shall be sent weekly to the 401/CZM Federal permit coordinator (condition A2). The permit coordinator shall be contacted within 24 hours if an exceedance occurs.

### D. Dredging and Disposal:

1. A pre-dredge meeting is required to be convened prior to the start of each dredging season. A **Dredging Plan, Transloading Plan, Spill Prevention Countermeasure and Control Plan, and Water Quality Monitoring Plan** are required and shall be submitted to Ecology to the 401/CZM Federal permit coordinator at the address shown in Condition A2 for review and approval at least **3 weeks prior to the pre-dredge meeting**.
2. All dredging is to be done using a clam shell or equivalent dredge. **Use of any other type of dredge requires preapproval from Ecology.**
3. Dredged material must be covered under a suitability determination memorandum from the Dredged Material Management Program (DMMP). The dredge material has been evaluated by the DMMP. Curtis Wharf is ranked moderate and data is valid through November of 2017, while Pier 2 is ranked high and data is valid through November 2014. If dredging is not completed before these dates, contact the Dredged Material Management Program for a possible extension on sediment evaluation results.
4. Dredged material for Pier 2, DMMUs P2-1-A and P2-1-2 (3250 cy) are not approved for in-water placement and must be placed at an approved upland site. For these areas, the dredge plan and water quality monitoring plan shall contain BMPs for managing return

- water. The plans shall be submitted to Ecology to the 401/CZM Federal permit coordinator at the address shown in Condition A2 for review and approval 3 weeks prior to the pre-dredge meeting (condition D1). The following conditions shall also apply:
- a. The dredge plan shall provide information on the upland disposal location, and documentation of coordination of placement from the appropriate entities.
  - b. Proper Best Management Practices (BMPs) will be installed to protect surface waters. These shall be provided to Ecology prior to the pre-dredge meeting (condition D1).
  - c. Transloading plans and BMPs must be provided to Ecology prior to the pre-dredge meeting (condition D1).
5. For material being taken to open water disposal sites, all debris (larger than 2 feet in any dimension) shall be removed from the dredged sediment prior to disposal. Similar sized debris found floating in the dredging or disposal area shall also be removed.
  6. For material going to a DMMP non-dispersive disposal site (e.g. Port Gardner), use of a bottom dump barge is required. For DMMP dispersive sites (e.g. Rosario Straits), bottom dump barges are recommended but not required.
  7. Dredging operations shall be conducted in a manner that minimizes the disturbance or siltation of adjacent waters and prevents the accidental discharge of petroleum products, chemicals or other toxic or deleterious substances into waters of the State.
  8. Dredged material shall not be stockpiled on a temporary or permanent basis below the ordinary high water line.
  9. During dredging, the Applicant shall have a boat available on site at all times to retrieve debris from the water.
  10. Construction BMPs will be employed to control erosion sedimentation, runoff, turbidity, stormwater, and accidental spills.

**E. Sheet Pile and Dolphin Relocation and Repair Requirements:**

1. The sheet pile wall and dolphin relocation and repair shall be installed as described in the most current HPA issued for this project. **Use of any other methods require preapproval from Ecology.**
2. Sheet pile installation, dolphin removal, and dolphin installation will be completed with the use of a vibratory hammer to the extent possible. If an impact hammer is required for proofing piles, approved sound attenuation shall be used.
3. Pilings coated with creosote or pentachlorophenol are not authorized.

**F. Timing Requirements:**

1. All in-water work shall be completed by the work window identified in the most current HPA issued for this project. Any project change that requires a new or revised HPA should also be sent to Ecology for review.
2. This Order shall remain in effect for a period of 5 years from date of issuance. Continuing this project beyond the 5 year term of this Order will require separate certifications every 5 years.

**G. Notification Requirements:**

1. The Applicant shall provide notice to Ecology's 401/CZM Federal permit coordinator at least 7 days prior to the start of dredging and within 14 days after completion of dredging each season. Notification should be made using all the information required in Condition A2.

**H. Emergency/Contingency Measures:**

1. The Applicant shall develop a spill prevention and containment plan for this project, and shall have spill cleanup materials and an emergency call list available on site.
2. Any work that is out of compliance with the provisions of this Order, or conditions causing distressed or dying fish, or any discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, is prohibited. If these occur, the Applicant or operator shall immediately take the following actions:
  - a. Cease operations that are causing the compliance problem.
  - b. Assess the cause of the water quality problem and take appropriate measures to correct the problem and/or prevent further environmental damage.
  - c. In the event of finding distressed or dying fish, the applicant shall collect fish specimens and water samples in the affected area within the first hour of the event. These samples shall be held in refrigeration or on ice until the applicant is instructed by Ecology on what to do with them. Ecology may require analyses of these samples before allowing the work to resume.
  - d. In the event of a discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, containment and cleanup efforts shall begin immediately and be completed as soon as possible, taking precedence over normal work. Cleanup shall include proper disposal of any spilled material and used cleanup materials.
  - e. Immediately notify Ecology's 24-Hour Spill Response Team at 1-800-258-5990, **and** within 24 hours of spills or other events Ecology's 401/CZM Federal permit coordinator at (360) 407-6165.

- f. Submit a detailed written report to Ecology within five (5) days that describes the nature of the event, corrective action taken and/or planned, steps to be taken to prevent a recurrence, results of any samples taken, and any other pertinent information.
3. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters, including wetlands.
  4. If at any time during work the proponent finds buried chemical containers, such as drums, or any unusual conditions indicating disposal of chemicals, the proponent shall immediately notify Ecology using the above phone numbers.

**YOUR RIGHT TO APPEAL**

You have a right to appeal this Order to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of this Order. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

To appeal you must do all of the following within 30 days of the date of receipt of this Order:

- File your appeal and a copy of this Order with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.
- Serve a copy of your appeal and this Order on Ecology in paper form - by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

**ADDRESS AND LOCATION INFORMATION**

| Street Addresses   | Mailing Addresses   |
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| <p><b>Department of Ecology</b><br/>                     Attn: Appeals Processing Desk<br/>                     300 Desmond Drive SE<br/>                     Lacey, WA 98503</p> <p><b>Pollution Control Hearings Board</b><br/>                     1111 Israel RD SW<br/>                     STE 301<br/>                     Tumwater, WA 98501</p> | <p><b>Department of Ecology</b><br/>                     Attn: Appeals Processing Desk<br/>                     PO Box 47608<br/>                     Olympia, WA 98504-7608</p> <p><b>Pollution Control Hearings Board</b><br/>                     PO Box 40903<br/>                     Olympia, WA 98504-0903</p> |

## CONTACT INFORMATION

Please direct all questions about this Order to:

Laura Inouye  
Department of Ecology  
P.O. Box 47600  
Olympia, WA 98503-7600  
360-407-7503  
lino461@ecy.wa.gov

## MORE INFORMATION

- **Pollution Control Hearings Board Website**  
[www.eho.wa.gov/Boards\\_PCHB.aspx](http://www.eho.wa.gov/Boards_PCHB.aspx)
- **Chapter 43.21B RCW - Environmental and Land Use Hearings Office – Pollution Control Hearings Board**  
<http://apps.leg.wa.gov/RCW/default.aspx?cite=43.21B>
- **Chapter 371-08 WAC – Practice And Procedure**  
<http://apps.leg.wa.gov/WAC/default.aspx?cite=371-08>
- **Chapter 34.05 RCW – Administrative Procedure Act**  
<http://apps.leg.wa.gov/RCW/default.aspx?cite=34.05>
- **Chapter 90.48 RCW – Water Pollution Control**  
<http://apps.leg.wa.gov/RCW/default.aspx?cite=90.48>
- **Chapter 173.204 Washington Administrative Code (WAC) Sediment Management Standards**  
<http://www.ecy.wa.gov/biblio/wac173204.html>
- **Chapter 173-200 WAC Water Quality Standards for Ground Waters of the State of Washington**  
<http://www.ecy.wa.gov/biblio/wac173200.html>
- **Chapter 173-201A WAC Water Quality Standards for Surface Waters of the State of Washington**  
<http://www.ecy.wa.gov/biblio/wac173201A.html>

