



STATE OF WASHINGTON
DEPARTMENT OF ECOLOGY

Northwest Regional Office • 3190 160th Avenue SE • Bellevue, Washington 98008-5452 • (425) 649-7000

July 13, 2007

REGISTERED MAIL
RB 670 438 951 US

Brown and Cole, Inc.
c/o Jim Anderson or Craig Cole
P.O. Box 2025
Bellingham, WA 98227

RE: Water Quality Certification Order #4613 and Coastal Zone Management Consistency Determination for U.S. Army Corps of Engineers (Corps) Reference #200700543, Brown and Cole, Inc: Development of a Proposed Shopping Center Resulting in 0.15 Acres of Wetland Fill, Located on the Southwest Corner of Birch Bay-Lynden and Blaine Roads, Whatcom County, Washington.

Dear Mr. Anderson and Mr. Cole:

On May 15, 2007 the Washington State Department of Ecology (Ecology) received a Joint Aquatic Resources Permit Application (JARPA) from Brown and Cole, Inc. (Brown and Cole) requesting a Section 401 Water Quality Certification for wetland fill associated the proposed development of a shopping center. A public notice regarding the request was distributed by Ecology for the above-referenced project pursuant to the provisions Chapter 173-225 WAC on June 11, 2007.

On behalf of the State of Washington, through the enclosed Order, Ecology certifies that the work described in the original JARPA submitted on May 15, 2007, and in the public notice (June 11, 2007) complies with applicable provisions of Sections 301, 302, 303, 306 and 307 of the Clean Water Act, as amended, and applicable state laws. This certification is subject to the conditions contained in the enclosed Order.

On May 30, 2007, Ecology received a Certification of Consistency with the Washington State Coastal Zone Management Program (CZMP) form from Brown and Cole for this project. Pursuant to Section 307(c)(3) of the Coastal Zone Management Act of 1972 as amended, Ecology concurs with Brown and Cole's determination that the proposed work is consistent with Washington's CZMP. This concurrence is based Brown and Cole's compliance with all applicable enforceable policies of the CZMP, including Section 401 of the CWA.



Brown and Cole, Inc.

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If you have any questions, please contact Cynthia Walcker, Federal Permit Coordinator at (425) 649-4318 or cynt461@ecy.wa.gov. The enclosed Order may be appealed by following the procedures described in the Order.

Sincerely,



Geoff Tallent
Northwest Regional Office
Shorelands and Environmental Assistance Program

GT:csw:cja

Enclosure

cc: Randel Perry, U.S. Army Corps of Engineers
Jim Wiggins

e-cc: Penny Keys – Ecology, HQ
Loree' Randall – Ecology, HQ
Erik Stockdale, Ecology, NWRO

IN THE MATTER OF GRANTING A) ORDER #4613
WATER QUALITY) Corps Reference No. 200700543
CERTIFICATION TO Brown and) Develop a new shopping center resulting in 0.15
Cole, Inc. in accordance with 33 U.S.C.) acres of wetland fill, located on the southwest
 1341 (FWPCA § 401), RCW 90.48.120,) corner of Birch Bay-Lynden and Blaine Roads,
 RCW 90.48.260 and Chapter 173-201A) Whatcom County, Washington.
 WAC

TO: Brown and Cole, Inc.
 C/o Jim Anderson or Craig Cole
 P.O. Box 2025
 Bellingham, WA 98227

On May 15, 2007, Brown and Cole, Inc. (Brown and Cole) submitted a Joint Aquatic Resources Permit Application (JARPA) to the Department of Ecology (Ecology) requesting a Section 401 Water Quality Certification. A public notice regarding the request was distributed by Ecology for the above-referenced project pursuant to the provisions Chapter 173-225 WAC on June 11, 2007.

The proposed project entails placing fill in 0.15 acres of wetland associated with construction of a shopping center, parking and stormwater facilities located on the southwest corner of Birch Bay-Lynden and Blaine Roads, Whatcom County, Washington. Section 30, Township 40N, Range 01E, WRIA# 1, Nooksack Watershed.

The project proposes to build a shopping center including seven buildings; associated parking and stormwater facilities on a 12.5-acre site. As a result, five palustrine emergent Category IV wetlands including Wetland A (0.0630 acres), Wetland B (0.0331 acres), Wetland C (0.0336 acres), Wetland D (0.0031 acres), and Wetland F (0.0200 acres) will be filled.

Proposed wetland mitigation includes 0.15 acres of wetland creation, 0.19 acres of wetland enhancement, and additional enhancement of 1.5 acres (including a stormwater facility) of field into an emergent, shrub, and forested area. Also, the mitigation site will be protected by a conservation easement, fenced, and contain educational signage.

AUTHORITIES:

In exercising authority under 33 U.S.C. § 1341, 16 U.S.C. § 1456, RCW 90.48.120, and RCW 90.48.260, Ecology has examined this application pursuant to the following:

1. Conformance with applicable water quality-based, technology-based, and toxic or pretreatment effluent limitations as provided under 33 U.S.C. §1311, 1312, 1313, 1316, and 1317 (FWPCA § 301, 303, 306 and 307);
2. Conformance with the state water quality standards contained in Chapter 173-201A WAC and authorized by 33 U.S.C. §1313 and by Chapter 90.48 RCW, and with other applicable state laws; and

3. Conformance with the provision of using all known, available and reasonable methods to prevent and control pollution of state waters as required by RCW 90.48.010.

WATER QUALITY CERTIFICATION CONDITIONS:

Through issuance of this Order, Ecology certifies that it has reasonable assurance that the activity as proposed and conditioned will be conducted in a manner that will not violate applicable water quality standards and other appropriate requirements of state law. In view of the foregoing and in accordance with 33 U.S.C. §1341, RCW 90.48.120, RCW 90.48.260 Chapter 173-200 WAC and Chapter 173-201A WAC, water quality certification is granted to the Applicant subject to the conditions within this Order.

Certification of this proposal does not authorize the Applicant to exceed applicable state water quality standards (Chapter 173-201A WAC), ground water standards (Chapter 173-200 WAC) or sediment quality standards (Chapter 173-204 WAC). Furthermore, nothing in this certification shall absolve the Applicant from liability for contamination and any subsequent cleanup of surface waters, ground waters or sediments occurring as a result of project construction or operations.

A. General Conditions

1. For purposes of this Order, the term "Applicant" shall mean Brown and Cole and their agents, assignees and contractors.
2. For purposes of this Order, all submittals required by its conditions shall be sent to the Washington State Department of Ecology, Northwest Regional Office, Attn: 401/CZM Federal Permit Coordinator, 3190 160th Avenue SE, Bellevue, WA 98008-5452. Any submittals shall reference Order No. 4613 and Corps No. 200700543.
3. Work authorized by this Order is limited to the work described in the JARPA received by Ecology on May 15, 2007. The Applicant will be out of compliance with this Order and must reapply with an updated application if the information contained in the JARPA is voided by subsequent changes to the project not authorized by this Order.
4. Within 30 days of receipt of an updated JARPA Ecology will determine if the revised project requires a new water quality certification and public notice or if a modification to this Order is required.
5. This Order does not exempt, and is provisional upon compliance with other statutes and codes administered by federal, state, and local agencies.

6. Copies of this Order shall be kept on the job site and readily available for reference by Ecology personnel, the construction superintendent, construction managers and lead workers, and state and local government inspectors.
7. The Applicant shall provide access to the project site and all mitigation sites upon request by Ecology personnel for site inspections, monitoring, necessary data collection, and/or to ensure that conditions of this Order are being met.
8. Nothing in this Order waives Ecology's authority to issue additional orders if Ecology determines that further actions are necessary to implement the water quality laws of the state. Further, Ecology retains continuing jurisdiction to make modifications hereto through supplemental order, if additional impacts due to project construction or operation are identified (*e.g.*, violations of water quality standards, downstream erosion, etc.), or if additional conditions are necessary to further protect water quality.
9. The Applicant shall ensure that all appropriate project engineers and contractors at the project site have read and understand relevant conditions of this Order and all permits, approvals, and documents referenced in this Order.
10. This Order does not authorize direct, indirect, permanent, or temporary impacts to waters of the state or related aquatic resources, except as specifically provided for in conditions of this Order.
11. Any person who fails to comply with any provision of this Order shall be liable for a penalty of up to ten thousand dollars (\$10,000.00) per violation for each day of continuing noncompliance.

B. Construction Conditions

1. All work in and near the water (or wetlands) shall be done so as to minimize turbidity, erosion, and other water quality impacts. Construction stormwater, sediment, and erosion control Best Management Practices (BMP's) suitable to prevent exceedances of state water quality standards shall be in place before starting clearing, filling and grading work and shall be maintained throughout construction.
2. The project shall be clearly marked/staked prior to construction. Clearing limits, travel corridors and stockpile sites shall be clearly marked. Sensitive areas and buffers that are to be protected from disturbance shall be marked so as to be clearly visible to equipment operators. Equipment shall enter and operate within the marked clearing limits corridors and stockpile areas.
3. The Applicant shall obtain and comply with all stormwater requirements within the National Pollutant Discharge Elimination System (NPDES) Stormwater General Permit for Construction Activity for this project.

C. Wetland Mitigation and Monitoring

1. Impacts to wetlands shall be mitigated as described in the Wetland Mitigation Plan Birch Bay Center, dated April 2007.
2. Monitoring will be conducted in accordance with the Wetland Mitigation Plan Birch Bay Center. Monitoring reports will be prepared each monitoring year and submitted to Ecology's Federal Permit Coordinator by the end of each monitoring year. The reports will include the following elements:
 - Percent cover of native plants.
 - Percent cover of non-native invasive plants.
 - Photographs from permanent points.
 - Any needed contingency measures.

D. Reporting Requirements

1. A detailed "as built" report shall be prepared after mitigation construction showing any variances from the final wetland mitigation plan. The "as-built" shall be the baseline document used for all future monitoring of the mitigation project. It shall include but not be limited to:
 - comments from a wetland specialist present on site during mitigation construction;
 - final site plan showing site topography (both site plan view and typical sections) and clearly indicating the mitigation site boundary;
 - photographs of the area taken from permanent photo points which will be designated on the site plan;
 - the installed planting scheme showing densities, sizes, and approximate locations of plants as well as plant sources and time of planting; and,
 - an analysis of any changes to the mitigation plan that occurred during construction.

Two (2) copies of the "as-built" report and drawings shall be sent to Ecology's Federal Permit Coordinator at the Northwest Regional Office, 3190 160th Avenue SE, Bellevue, WA, 98008 within 60 days of completing construction and planting, and in no case later than December 31, 2008. If project construction has not been completed as of this date, a status report shall be submitted in lieu of the "as-built" report.

E. Timing Requirements

1. This Order is valid until all compliance requirements in this document have been met.

F. Notification Requirements

1. The Applicant shall provide written notification (FAX: 425-649-7098, e-mail: cynt461@ecy.wa.gov) or mail to Ecology's 401/CZM Federal Permit Coordinator, Northwest Regional Office, 3190 160th Avenue SE, Bellevue, WA 98008-5452, in writing at least three (3) days prior to the start of construction at the project site.
2. The Applicant shall provide written notification to Ecology's Northwest Regional Office Federal Permit Coordinator in writing within fourteen (14) days after completion of construction.

NOTE: These notifications shall include the Applicant's name, project name, project location, the number of this Order, contact and contact's phone number.

G. Emergency/Contingency Measures

1. The Applicant shall develop a spill prevention and containment plan for this project, and shall have spill cleanup materials and an emergency call list available on site.
2. Any work that is out of compliance with the provisions of this Order, or conditions causing distressed or dying fish, or any discharge of oil, fuel, or chemicals into state waters, including wetlands, or onto land with a potential for entry into state waters, is prohibited. If these occur, the Applicant or operator shall immediately take the following actions:
 - a. Cease operations that are causing the compliance problem.
 - b. Assess the cause of the water quality problem and take appropriate measures to correct the problem and/or prevent further environmental damage.
 - c. In the event of finding distressed or dying fish, the applicant shall collect fish specimens and water samples in the affected area within the first hour of the event. These samples shall be held in refrigeration or on ice until the applicant is instructed by Ecology on what to do with them. Ecology may require analyses of these samples before allowing the work to resume.
 - d. In the event of a discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, containment and cleanup efforts shall begin immediately and be completed as soon as possible, taking precedence over normal work. Cleanup shall include proper disposal of any spilled material and used cleanup materials.
 - e. Immediately notify Ecology's 24-Hour Spill Response Team at 1-800-258- 5990 of the nature of the problem, any actions taken to correct the problem, and any proposed changes in operations to prevent further problems.\

3. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters, including wetlands.
4. If at any time during work the proponent finds buried chemical containers, such as drums, or any unusual conditions indicating disposal of chemicals, the proponent shall immediately notify Ecology's 24-Hour Spill Response Team at 1-800-258-5990.

H. Appeal Process

You have a right to appeal this Order. To appeal this Order you must:

- File your appeal with the Pollution Control Hearings Board within 30 days of the "date of receipt" of this document. Filing means actual receipt by the Board during regular office hours.
- Serve your appeal on the Department of Ecology within 30 days of the "date of receipt" of this document. Service may be accomplished by any of the procedures identified in WAC 371-08-305(10). "Date of receipt" is defined at RCW 43.21B.001(2).

Be sure to do the following:

- Include a copy of this document that you are appealing with your Notice of Appeal.
- Serve and file your appeal in paper form; electronic copies are not accepted.

1. To file your appeal with the Pollution Control Hearings Board

Mail appeal to:

The Pollution Control Hearings Board
P.O. Box 40903
Olympia, WA 98504-0903

OR

Deliver your appeal in person to:

The Pollution Control Hearings Board
4224 – 6th Ave SE Rowe Six, Bldg 2
Lacey, WA 98503

2. To serve your appeal on the Department of Ecology

Mail appeal to:

The Department of Ecology
Appeals Coordinator
P.O. Box 47608
Olympia, WA 98504-7608

OR

The Department of Ecology
Appeals Coordinator
300 Desmond Dr SE
Lacey, WA 98503

3. And send a copy of your appeal to:

Cynthia Walcker, Federal Permit Coordinator 401/CZM
Department of Ecology
Northwest Regional Office
3190 160th Avenue SE
Bellevue, WA 98008-5452

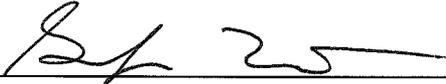
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For additional information visit the Environmental Hearings Office Website: <http://www.eho.wa.gov>

*To find laws and agency rules visit the Washington State Legislature Website:
<http://www1.leg.wa.gov/CodeReviser>*

Your appeal alone will not stay the effectiveness of this Order. Stay requests must be submitted in accordance with RCW 43.21B.320. These procedures are consistent with Ch. 43.21B RCW.

Dated July 13, 2007 at Bellevue, Washington.



Geoff Tallent, Section Manager
Shorelands and Environmental Assistance Program
Department of Ecology, Northwest Regional Office
State of Washington